

# NSW Tilapia Control Plan 2023: Minimising the risk of tilapia to NSW

Ian Boutell & Gayle Garbutt

AQUATIC BIOSECURITY RISK MANAGEMENT PROGRAM

Animal Biosecurity Branch | Biosecurity & Food Safety Division NSW Department of Primary Industries

NSW Vertebrate Pest Management Symposium | 17 October 2023

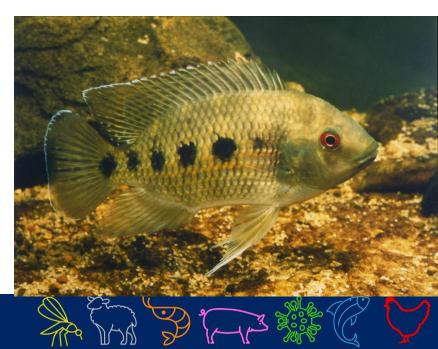
# What is tilapia?



Spotted Tilapia Pelmatolapia mariae

Photos: Gunter Schmida

Mozambique Mouthbrooder / Tilapia Oreochromis mossambicus





# The tilapia threat

Top 100 worst invasive species in the world (IUCN)

## **Factors for successful invasion**

- Tolerance to wide ranging ecological conditions
- Wide diet variety with the ability to adjust cranial and dental structures to accommodate available food
- Rapid reproduction with parental care
- Aggressive behaviour to compete with native fish





# The tilapia threat

Top 100 worst invasive species in the world (IUCN)

## Impacts

- Economic
  - QLD up to \$13.6M p.a<sup>1</sup>
- Damage to aquatic environment through habitat alteration
- Disappearance of native species
  - Outcompeting for food sources and optimal habitat as well as predation on natives.
  - Disturbance of aquatic environment, particularly natives that require aquatic vegetation and / or intact substrate for reproduction.



Photo: QLD DAF

### <sup>1</sup> Sunarto et al., 2022





**Gulf Catchments** 



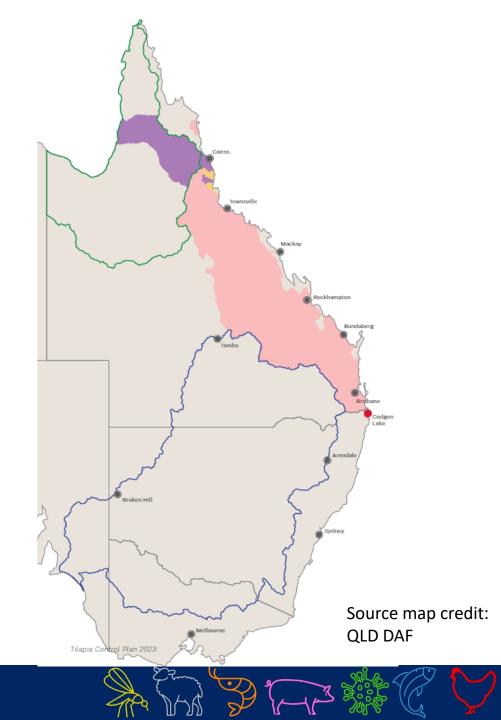
Murray-Darling Basin

Oreochromis mossambicus

Pelmatolapia mariae



O. mossambicuss & P. mariae







NSW free from the spread and further threat of tilapia







### Goal 1 Contain – prevent spread of the existing NSW population of tilapia



Tilapia Control Plan 2023 NSW free from the spread and further threat of tilapia







## Goal 1 Contain – prevent spread of the existing NSW population of tilapia

Goal 2 Exclude – prevent establishment of new tilapia populations in other NSW regions



Tilapia Control Plan 2023 NSW free from the spread and further threat of tilapia





## Goal 1 Contain – prevent spread of the existing NSW population of tilapia

Goal 2 Exclude – prevent establishment of new tilapia populations in other NSW regions

### Goal 3 Build capacity and capability – ensure NSW has the ability to control and manage tilapia





Tilapia Control Plan 2023 NSW free from the spread and further threat of tilapia

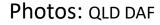






Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes                               | Priority | Action |
|--|----------|--------|
| <ul> <li>Contain tilapia to</li> </ul> |          |        |
| Cudgen Lake and                        |          |        |
| tributaries.                           |          |        |











Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes                              | Priority                           | Action                          |
|---------------------------------------|------------------------------------|---------------------------------|
| <ul> <li>Contain tilapia to</li></ul> | <b>1A: Surveillance</b> – increase | Action 1A.1                     |
| Cudgen Lake and                       | early detection/increase           | Implement NSW 5-year Freshwater |
| tributaries.                          | capabilities                       | Surveillance Plan               |

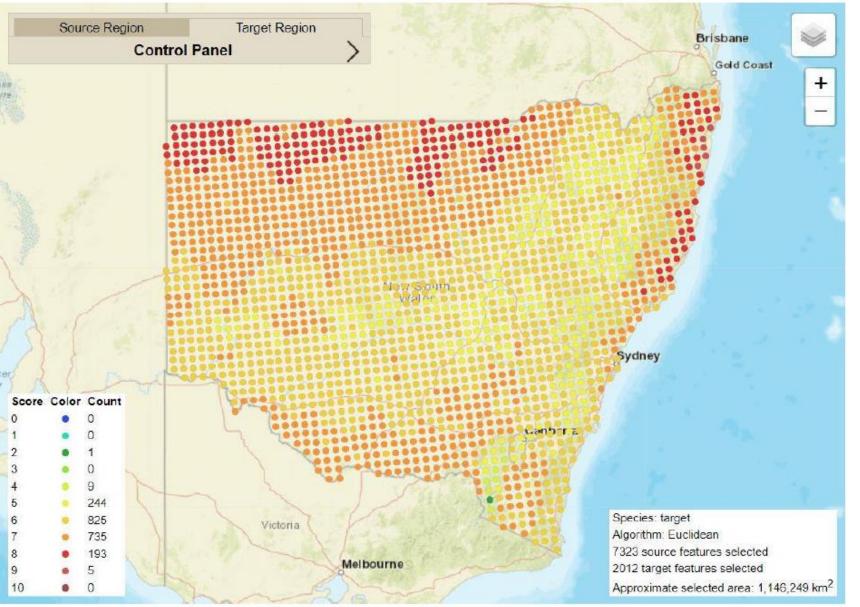
### Photos: QLD DAF





### Norldclim v2 2019 data set with Australia 20k grid

### Jack Dempsey Rocio octofasciata

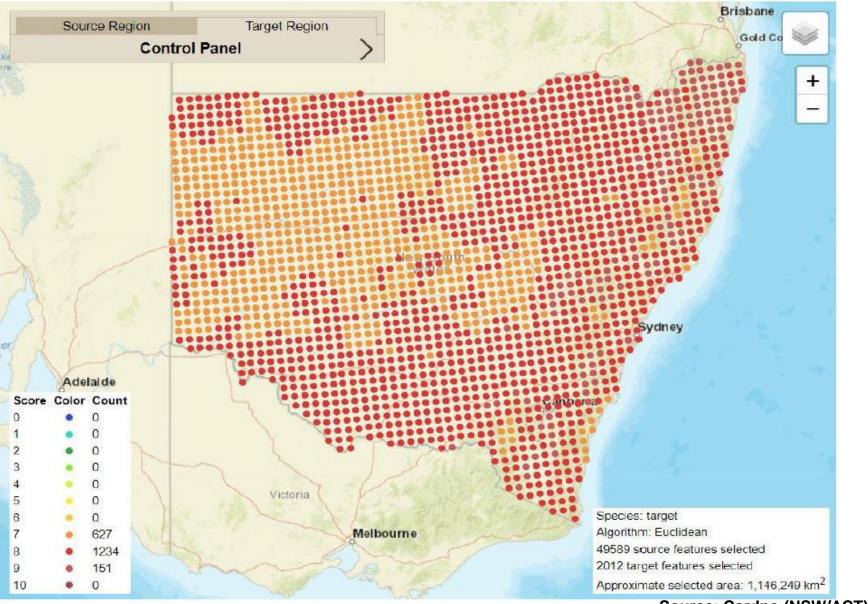


### Source: Cardno (NSW/ACT) Pty Ltd



### Worldclim v2 2019 data set with Australia 20k grid

Mozambique tilapia Oreochromis mossambicus



## NSW

### Source: Cardno (NSW/ACT) Pty Ltd







Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes  | Priority   | Action  |
|---|--|---|
| <ul> <li>Contain tilapia to<br/>Cudgen Lake and<br/>tributaries.</li> </ul> | <b>1A: Surveillance</b> – increase<br>early detection/increase<br>capabilities | Action 1A.1<br>Implement NSW 5-year Freshwater<br>Surveillance Plan |
|   |  | Action 1A.2   |

Invest in eDNA technology for tilapia detection

### Photos: QLD DAF





## Environmental DNA (eDNA) water sampling



Self preserving eDNA filter. (Photo: enviroDNA)



Ian Boutell sampling. (Photo: Luke Barron)







Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes  | Priority   | Action   |
|---|--|--|
| <ul> <li>Contain tilapia to<br/>Cudgen Lake and<br/>tributaries.</li> </ul> | <b>1A: Surveillance</b> – increase<br>early detection/increase<br>capabilities | <b>Action 1A.1</b><br>Implement NSW 5-year Freshwater<br>Surveillance Plan |
| <ul> <li>No spread into<br/>neighbouring<br/>waterways</li> </ul>           |  | Action 1A.2<br>Invest in eDNA technology for tilapia detection             |

### Photos: QLD DAF



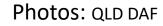






Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes  | Priority  | Action   |
|---|---|--|
| <ul> <li>Contain tilapia to<br/>Cudgen Lake and<br/>tributaries.</li> </ul> | <b>1A: Surveillance</b> – increase early detection/increase capabilities                                    | <b>Action 1A.1</b><br>Implement NSW 5-year Freshwater<br>Surveillance Plan |
| <ul> <li>No spread into<br/>neighbouring</li> </ul>                         |   | Action 1A.2<br>Invest in eDNA technology for tilapia detection             |
| waterways   | <b>1B: Pathways management</b> <ul> <li>counter deliberate and</li> <li>accidental translocation</li> </ul> |  |











Goal 1: Contain – prevent spread of the existing NSW population of tilapia

| Outcomes  | Priority  | Action   |
|---|---|--|
| <ul> <li>Contain tilapia to<br/>Cudgen Lake and<br/>tributaries.</li> </ul> | <b>1A: Surveillance</b> – increase<br>early detection/increase<br>capabilities        | Action 1A.1<br>Implement NSW 5-year Freshwater<br>Surveillance Plan                                      |
| No spread into<br>neighbouring<br>waterways                                 |   | Action 1A.2<br>Invest in eDNA technology for tilapia detection   |
|   | <b>1B: Pathways management</b><br>–counter deliberate and<br>accidental translocation | Action 1B.1<br>Increased enforcement of existing legislation   |
|   |   | Action 1B.2<br>Raise education and awareness of pathways<br>for spread (in conjunction with Priority 2A) |

### Photos: QLD DAF





| Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions |          |        |  |
|---|----------|--------|--|
| Outcomes  | Priority | Action |  |
| No new incursions in<br>particularly the Murra  |          |        |  |
| Darling Basin.  |          |        |  |

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### Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions

| Outcomes  | Priority  | Action |
|---|---|--------|
| <ul> <li>No new incursions in NSW,<br/>particularly the Murray-<br/>Darling Basin.</li> </ul> | 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education<br>and training |        |

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#### Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions

| Priority  | Action   |
|---|--|
| 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education<br>and training | Action 2A.1<br>Implement train the trainer<br>programs in high-risk areas to<br>increase awareness and appropriate<br>biosecurity behaviours |
|   | Action 2A.2<br>Develop content for school education<br>programs in collaboration with<br>Fisheries Education                                 |
|   | Action 2A.3<br>Develop and conduct a community<br>awareness campaign on the<br>importance of stopping the spread                             |
|   | 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education  |

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#### Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions

| Outcomes  | Priority  | Action   |
|---|---|--|
| <ul> <li>No new incursions in NSW,<br/>particularly the Murray-<br/>Darling Basin.</li> <li>An increase in knowledge<br/>within the community.</li> </ul> | 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education<br>and training | Action 2A.1<br>Implement train the trainer<br>programs in high-risk areas to<br>increase awareness and appropriate<br>biosecurity behaviours |
|   |   | Action 2A.2<br>Develop content for school education<br>programs in collaboration with<br>Fisheries Education                                 |
|   |   | Action 2A.3<br>Develop and conduct a community<br>awareness campaign on the<br>importance of stopping the spread                             |
|   | 2B: Social research into  |  |

the behavioural drivers for human-mediated spread of tilapia

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| Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions       |  |  |
|---|--|--|
| Outcomes  | Priority   | Action   |
| <ul> <li>No new incursions in NSW,<br/>particularly the Murray-<br/>Darling Basin.</li> </ul> | 2A: Improve community<br>awareness through<br>effective engagement,                            | Action 2A.1<br>Implement train the trainer<br>programs in high-risk areas to   |
| <ul> <li>An increase in knowledge<br/>within the community.</li> </ul>                        | communication, education and training  | increase awareness and appropriate biosecurity behaviours  |
|   |  | Action 2A.2<br>Develop content for school education<br>programs in collaboration with<br>Fisheries Education                           |
|   |  | Action 2A.3<br>Develop and conduct a community<br>awareness campaign on the<br>importance of stopping the spread                       |
|   | 2B: Social research into<br>the behavioural drivers for<br>human-mediated spread of<br>tilapia | Action 2B.1<br>Gauge community understanding<br>of environmental and ecological<br>impacts.  |
|   |  | Determine reasons for potential<br>illegal behaviours, including<br>assessing what value is placed on<br>keeping and spreading tilapia |

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| Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions  |   |  |  |
|--|---|--|--|
| Outcomes   | Priority  | Action   |  |
| <ul> <li>No new incursions in NSW, particularly the Murray-Darling Basin.</li> <li>An increase in knowledge within the community.</li> </ul> | 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education<br>and training | Action 2A.1<br>Implement train the trainer<br>programs in high-risk areas to<br>increase awareness and appropriate<br>biosecurity behaviours |  |
| <ul> <li>A reduction in human-<br/>mediated spread and an<br/>increase in awareness to<br/>report suspicious sightings.</li> </ul>           |   | Action 2A.2<br>Develop content for school education<br>programs in collaboration with<br>Fisheries Education                                 |  |
|  |   | Action 2A.3<br>Develop and conduct a community<br>awareness campaign on the<br>importance of stopping the spread                             |  |
|  | 2B: Social research into<br>the behavioural drivers for<br>human-mediated spread of<br>tilapia                  | Action 2B.1<br>Gauge community understanding<br>of environmental and ecological<br>impacts.  |  |
|  |   | Determine reasons for potential<br>illegal behaviours, including<br>assessing what value is placed on<br>keeping and spreading tilapia       |  |
|  | 2C: Collaborate with QLD jurisdictions and NSW agencies (in conjunction   |  |  |

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with Priority 3B)

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| Goal 2: Exclude – prevent establishment of new tilapia populations in other NSW regions  |   |  |  |
|--|---|--|--|
| Outcomes   | Priority  | Action   |  |
| <ul> <li>No new incursions in NSW,<br/>particularly the Murray-<br/>Darling Basin.</li> </ul>                                      | 2A: Improve community<br>awareness through<br>effective engagement,<br>communication, education<br>and training | Action 2A.1<br>Implement train the trainer<br>programs in high-risk areas to   |  |
| <ul> <li>An increase in knowledge<br/>within the community.</li> </ul>   |   | increase awareness and appropriate biosecurity behaviours  |  |
| <ul> <li>A reduction in human-<br/>mediated spread and an<br/>increase in awareness to<br/>report suspicious sightings.</li> </ul> |   | Action 2A.2<br>Develop content for school education<br>programs in collaboration with<br>Fisheries Education                           |  |
|  |   | Action 2A.3<br>Develop and conduct a community<br>awareness campaign on the<br>importance of stopping the spread                       |  |
|  | 2B: Social research into<br>the behavioural drivers for<br>human-mediated spread of<br>tilapia                  | Action 2B.1<br>Gauge community understanding<br>of environmental and ecological<br>impacts.  |  |
|  |   | Determine reasons for potential<br>illegal behaviours, including<br>assessing what value is placed on<br>keeping and spreading tilapia |  |
|  | 2C: Collaborate with QLD<br>jurisdictions and NSW<br>agencies (in conjunction<br>with Priority 3B)              | Action 2C.1<br>Support collaboration with QLD and NSW<br>agencies to prevent an incursion into<br>NSW via the Murray-Darling Basin     |  |



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Goal 3: Build capacity and capability – ensure NSW has the ability to control and manage tilapia

| Outcomes                  | Priority | Action |
|---------------------------|----------|--------|
| Increase surveillance and |          |        |
|                           |          |        |

response capabilities.





| Outcomes   | Priority | Action |
|--|----------|--------|
| <ul> <li>Increase surveillance and<br/>response capabilities.</li> </ul>                                       |          |        |
| <ul> <li>Identify potential eradication<br/>or control methods for new<br/>and existing incursions.</li> </ul> |          |        |



| Outcomes   | Priority | Action |
|--|----------|--------|
| <ul> <li>Increase surveillance and<br/>response capabilities.</li> </ul>                                       |          |        |
| <ul> <li>Identify potential eradication<br/>or control methods for new<br/>and existing incursions.</li> </ul> |          |        |
| <ul> <li>Identify further areas<br/>of impact that could be<br/>remedied.</li> </ul>                           |          |        |



| Outcomes   | Priority                                       | Action |
|--|--|--------|
| <ul> <li>Increase surveillance and<br/>response capabilities.</li> </ul>                                       | 3A: Support research<br>into effective control |        |
| <ul> <li>Identify potential eradication<br/>or control methods for new<br/>and existing incursions.</li> </ul> | mechanisms                                     |        |
| <ul> <li>Identify further areas<br/>of impact that could be<br/>remedied.</li> </ul>                           |  |        |



| Outcomes   | Priority   | Action   |
|--|--|--|
| <ul> <li>Increase surveillance and response capabilities.</li> <li>Identify potential eradication</li> </ul> | 3A: Support research<br>into effective control<br>mechanisms | Action 3A.1<br>Support CISS biocontrol research<br>activities  |
| or control methods for new and existing incursions.  |  | Action 3A.2<br>Support development of national   |
| <ul> <li>Identify further areas<br/>of impact that could be<br/>remedied.</li> </ul>                         | _  | research programs to explore innovative<br>control technologies for pest fish &<br>tilapia (incl. via FVIWG, EIC and CISS) |



Goal 3: Build capacity and capability – ensure NSW has the ability to control and manage tilapia

| Outcomes   | Priority   | Action   |
|--|--|--|
| <ul> <li>Increase surveillance and response capabilities.</li> <li>Identify potential eradication</li> </ul> | 3A: Support research<br>into effective control<br>mechanisms | Action 3A.1<br>Support CISS biocontrol research<br>activities  |
| or control methods for new and existing incursions.  |  | Action 3A.2<br>Support development of national   |
| <ul> <li>Identify further areas<br/>of impact that could be<br/>remedied.</li> </ul>                         |  | research programs to explore innovative<br>control technologies for pest fish &<br>tilapia (incl. via FVIWG, EIC and CISS) |
|  | 3B: Inter-agency   |  |

3B: Inter-agency collaboration



| Outcomes   | Priority   | Action  |
|--|--|---|
| <ul> <li>Increase surveillance and<br/>response capabilities.</li> </ul>                                       | 3A: Support research<br>into effective control<br>mechanisms | Action 3A.1<br>Support CISS biocontrol research   |
| <ul> <li>Identify potential eradication<br/>or control methods for new<br/>and existing incursions.</li> </ul> |  | activities<br>Action 3A.2<br>Support development of national  |
| <ul> <li>Identify further areas<br/>of impact that could be<br/>remedied.</li> </ul>                           |  | research programs to explore innovative<br>control technologies for pest fish &<br>tilapia (incl. via FVIWG, EIC and CISS)  |
|  | 3B: Inter-agency<br>collaboration                            | Action 3B.1<br>Support collaboration between NSW<br>DPI agencies, LLS, MDBA and Local<br>Councils in implementing response<br>procedures and community education<br>activities. |
|  |  | Action 3B.2<br>Support environmental restoration or<br>native fish recovery in areas impacted<br>by tilapia.  |



## Acknowledgements

We thank current and previous NSW DPI Aquatic Biosecurity team members who contributed significantly to the development of the NSW Tilapia Control Plan through background research, reviewing and feedback.

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1. Sunarto, A., Grimm, J., McColl, K.A., Ariel, E., Nair, K.K., Corbeil, S., Hardaker, T., Tizard, M., Strive, T., Holmes, B. (2022) Bioprospecting for biological control agents for invasive tilapia in Australia. Biological Control 174, 105020.



## Tilapia Control Plan 2023

NSW free from the spread and further threat of tilapia





